



Citizen Participation Plan



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I. INTRODUCTION

The City of Roseville is required by federal regulation (Section 24 of the Code of Federal Regulations, Part 91) to have a detailed Citizen Participation Plan, which contains the City's policies and procedures for public involvement in the Consolidated Plan process and the use of Community Development Block Grant (CDBG) funds. This Citizen Participation Plan must be available to the public.

A. Purpose

Federal regulations require that the Citizen Participation Plan both provide for and encourage public participation, emphasizing involvement by low-income persons, especially those living in low-income neighborhoods. The U.S. Department of Housing and Urban Development (HUD) expects the City to take whatever actions are appropriate to encourage the participation of low-income populations, persons of racial or ethnic minorities, persons with limited English proficiency, senior citizens, persons experiencing homelessness and persons with disabilities.

B. The Role of Lower-Income Persons

Federal regulations declare that the primary purpose of the programs covered by this Citizen Participation Plan is to improve communities by providing decent housing, a suitable living environment, and growing economic opportunities, principally for low-income persons.

Since the amount of federal CDBG funds that the City receives each year from HUD is based upon the level of both poverty and substandard housing conditions in Roseville, it is necessary that public participation genuinely involve lower-income residents who experience these conditions. Involvement by low-income residents is encouraged at all stages of the process, including needs and activities determination as well as funding allocations.

C. The Consolidated Plan Process

The policies and procedures in this Citizen Participation Plan relate to several stages of action mentioned in federal regulation. In general, these stages or events include the following:

1. Identification of housing and community development needs through a combination of data research and public outreach. Preparation of a draft use of funds for the upcoming year called the proposed Annual Action Plan.
2. Initially and every five years thereafter, there will be the development of a proposed new Consolidated Plan which includes a Five-Year Strategic Plan; and an Analysis of Impediments to Fair Housing.
3. Formal approval by elected officials of a final Annual Action Plan and/or Five-Year Strategic Plan and Analysis of Impediments to Fair Housing.
4. On occasion during the year, it might be necessary to change the use of the money already budgeted in an Annual Action Plan, or to change the priorities established in the Five-Year Strategic Plan. In that case an Amendment will be proposed, considered, and acted upon.
5. After a program year is complete a Consolidated Annual Performance and Evaluation Report (CAPER) must be drafted for public review and comment, and then sent to HUD.

II. CITIZEN PARTICIPATION

A. Citizen Participation Plan

The Citizen Participation Plan is designed to facilitate and encourage public participation in the Consolidated Plan process. In particular, the Citizen Participation Plan seeks to encourage the involvement of low- income persons.

Federal programs providing the funds covered by this Citizen Participation Plan require for improved accountability of jurisdictions to the public. In that spirit and in compliance with the terms of federal regulations, the City of Roseville will use the following procedures for the adoption and any subsequent changes to its Citizen Participation Plan:

- Public notice in *The Press Tribune* (local newspaper) and on the City's website at least one day in advance of a public comment period in English and Spanish;

- E-mail notification to the Placer Collaborative Network (PCN) ListServ, or other comparable, local non-profit consortium;
- Public comment periods are typically 30 calendar days (with the exception of periodic annual review, which is 15 calendar days);

- During the public review and comment period, the document will be available for review at the following four Roseville locations:
 - The City’s Housing Division Office, Civic Center, 311 Vernon Street;
 - The Downtown Library (225 Taylor Street);
 - The Martha Riley Community Library (1501 Pleasant Grove Boulevard);
 - The Maidu Library, 1530 Maidu Drive; and,
 - On the City’s Housing Division website, www.roseville.ca.us/housing.

Copies of the document will be available to the public free of charge within five days of a request.

- A public hearing will be held before the Roseville City Council. Translation services will be available when requested five business days in advance of the meeting.
- Adoption by a majority vote of the Roseville City Council.

Any change in the public participation process as outlined in this document will require an amendment to the Citizen Participation Plan unless waived or approved by HUD. Any amendments will require the same steps as noted above: public notice, public review, a public hearing, and City Council adoption.

B. Consolidated Plan, Annual Action Plan and Analysis of Impediments to Fair Housing

The Consolidated Plan is a five-year plan that identifies the needs of low-income persons and areas of the City and sets forth a five-year strategy to address those needs. The Action Plan identifies the specific needs to be addressed each year based on the priorities established in the Consolidated Plan’s five-year strategy. The Analysis of Impediments to Fair Housing (AI) is review of fair housing data, an assessment of fair housing issues and contributing factors, and an identification of fair housing priorities and goal. The AI informs the City’s fair housing policies and goals in the Consolidated Plan.

The following steps outline the opportunities for public involvement in the Consolidated Plan and Annual Action Plan:

1. Preparation

In order to identify the needs of low-income persons and areas of the City, priorities must be set in order to decide which needs should receive more attention and resources than other needs. In order to solicit community input, which is essential to determining these needs and priorities, the City will:

- Consult with local public agencies that assist low-income persons and areas, including City staff, State and Federal agencies, neighboring local governments, and regional agencies. Consult with private agencies, including local non-profit service providers and advocates such as the local public housing agency, health agencies, homeless service providers, non-profit housing developers, social service agencies (including those focusing on services to children, the elderly, persons with disabilities, persons with HIV/AIDS, persons with substance abuse problems, etc.) and the business community.
- Publicly notice and conduct a public meeting and community survey to solicit input on needs and priorities.
- To encourage participation of low-income residents, notices will be sent to homeless service providers, affordable housing managers, senior services providers, youth services providers and the Roseville Housing Authority with a request that the notice be posted in a common area available to clients. Agencies primarily serving a population with limited English proficiency will be contacted and asked to assist with publicizing the public meeting and community survey, and with translation of materials if needed.
 - The City will issue a Notice of Funding Availability (NOFA) included as part of its public notice for the community meeting for the Annual Action Plan. The notice will identify the amount of CDBG funds available for CDBG eligible activities. Technical assistance workshop(s) regarding the funding process will be provided to interested organizations.
- Develop an assessment of needs in Roseville as well as a Strategic Plan to address those needs.

- Publicly notice a 30-day review and comment period where a complete draft of the Consolidated Plan and/or Annual Action Plan will be made available to the public.
- Conduct a public hearing before the City Council prior to adoption of the Consolidated Plan and/or Annual Action Plan.

2. Adoption

As noted above, the City will provide opportunities for citizen involvement in the Consolidated Plan process prior to adoption. These include:

- Community surveys available in English and Spanish.
- Public meetings noticed in the local newspaper, *The Press Tribune* (local newspaper) and on the City's website in English and Spanish.
- E-mail notification to the Placer Collaborative Network (PCN) ListServ, or other comparable, local non-profit consortium;
- Consultations with local service providers serving low-income, elderly, youth and disabled populations;
- A public meeting on needs and priorities for the Consolidated Plan/Annual Action Plan.
- A public notice announcing the 30-day review and comment period and public hearing for the Draft Consolidated Plan and/or Draft Annual Action Plan in *The Press Tribune* (local newspaper), at the Civic Center, and on the City's website. The notice will list the locations where the document(s) will be available for review and the notice will be posted prior to the start of the comment period. Notices will be in English and Spanish.
- The Draft Consolidated Plan and/or Draft Annual Action Plan will be available at the following locations in Roseville:

- The Housing Division Office, 311 Vernon Street;
- The Downtown Library (225 Taylor Street);
- The Martha Riley Community Library (1501 Pleasant Grove Boulevard);
- The Maidu Library, 1530 Maidu Drive; and

- On the City's Housing Division website,
www.roseville.ca.us/housing

The Draft Consolidated Plan and/or Draft Annual Action Plan will be made accessible to persons with disabilities upon request. In addition, a reasonable number of free copies will be provided to citizens or groups requesting copies the document(s).

- A public hearing before the Roseville City Council prior to adoption of the Consolidated Plan and/or Annual Action Plan.
- In preparing the Final Consolidated Plan and Annual Action Plan, careful consideration will be given to all comments and views expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing during the review and comment period. The final documents will have a section that presents all comments, and explains why any comments were not accepted.
- At the end of the 30-day comment period, the Roseville City Council will consider adoption of the Consolidated Plan and Annual Action Plan. The documents will be adopted by a majority vote of the Roseville City Council at a publicly noticed meeting of the Council.

3. Amendments

The Consolidated Plan or Annual Action Plan will be amended anytime there is a change in one of the priorities presented on the HUD-required Priority Table; a change in the use of money to an activity not mentioned in the final Annual Action Plan; or, a change in the purpose, location, scope, or beneficiaries of an activity (described more fully later). The public will be notified whenever there is a “Substantial Amendment” as defined below:

- A change in the use of CDBG funding, of more than 15 percent of the City’s total annual grant amount, from one activity to another (i.e., “reprogramming” of CDBG funds).
- Funding of an activity type not described in the Annual Action Plan.
- Changing the priorities contained in the Five-Year Strategic Plan of the Consolidated Plan.
- Increasing or reducing the amount allocated to an activity by more than 50 percent.
- A change in the purpose, location, scope, or beneficiaries of an activity:
 - The activity will no longer principally benefit the targeted population as identified in the Action Plan (e.g., senior citizens in certain areas, low-income homeowners, and residents of X neighborhood instead of Y neighborhood).
 - The activity will no longer address the low-income need identified in the Action Plan or the activity ceases to address the elimination of slums and blight as identified in the Action Plan.
 - The activity location of an area-benefiting activity changes so that the completed activity will principally serve beneficiaries other than those originally intended.
 - The scope of the activity has increased to the point where its completion with project funds would result in the inability to carry out another approved activity, or would necessitate reducing the scope of another activity

to a point where it would not accomplish its intended purpose.

There must be reasonable notice of a proposed Substantial Amendment so that residents will have an opportunity to review it and comment on it. Notice will be made according to the procedures described earlier in this Citizen Participation Plan, with the addition of the following procedures specifically for Substantial Amendments:

- There will be notification of and availability of a proposed Substantial Amendment before there is a public hearing to act on the Amendment.
- A written description of the proposed Substantial Amendment will be made available to the public at no cost within five working days of a request. Also, copies will be available at the locations indicated in this Citizen Participation Plan under "Public Access to Information".
- There will be a public hearing regarding the proposed Substantial Amendment. This public hearing will not take place until the public has had 30 days to review the proposed Substantial Amendment.
- In preparing a Final Substantial Amendment, careful consideration will be given to all comments and views expressed by the public, whether given as verbal testimony at the public hearing or submitted in writing during the review and comment period. The Final Substantial Amendment will provide a comment section which will include all comments, as well as responses.

C. Consolidated Annual Performance Report

Every year, the City of Roseville must submit to HUD a Consolidated Annual Performance and Evaluation Report (CAPER) within 90 days of the close of the program year. In general, the CAPER must describe how funds were actually used and the extent to which these funds were used for activities that benefited low-income people. The following steps outline the opportunities for public involvement in the CAPER:

- Public notice will be made according to the procedures described later in this Citizen Participation Plan. The public notice will identify a 15-day public review and comment period for the CAPER.

- During the 15-day public review period, the document will be available for review at the following locations in Roseville, (Civic Center, 311 Vernon Street):
 - Housing Division Office; and
 - The City’s Housing Division website, www.roseville.ca.us/housing
- Careful consideration will be given to all written comments submitted by the public. These comments will be addressed in the CAPER.
- The CAPER will be adopted by a majority vote of the Roseville City Council at a publicly noticed meeting.

III. PUBLIC NOTICE

A. Public Notice Requirements

There shall be advanced public notice once a federally required document is available, such as the Proposed Annual Action Plan, Five- Year Consolidated Plan, any proposed Substantial Amendment to the Action Plan or Consolidated Plan, and the Consolidated Annual Performance and Evaluation Report (CAPER).

In addition, there shall be advanced public notice of all public hearings and all public meetings such as the City Council and other City committee and commission meetings relating to the funds or planning process covered by this Citizen Participation Plan. All notices will be published in English and Spanish

B. "Adequate" Public Notice

Adequate advance notice is considered "timely" if given with enough “lead-time” for the public to take informed action. The amount of lead-time can vary, depending on the event. The content of notices will give residents a clear understanding of the issue being announced.

C. Forms of Public Notice

The City of Roseville Housing Division staff will ensure adequate advance notice of all public meetings and hearings. Adequate noticing will include:

- Publishing notices in *The Press Tribune* 30 days prior to the public meetings and hearings, as well as concurrently:
 - Posting notices at City Hall;
 - Posting notices on the City of Roseville’s Housing Division website, www.roseville.ca.us/housing; and
 - E-mailing notification to the Placer Collaborative Network (PCN) ListServ, or other comparable, local non-profit consortium.

IV. PUBLIC HEARINGS

Public hearings are required by federal regulation in order to obtain the public’s views, and to provide the public with the City’s responses to public questions and proposals.

Federal regulations requires public hearings at all stages of the process, including at least a hearing about community needs, a public hearing to review proposed uses of funds, and a public hearing to assess how funds were spent during the previous program year.

Public hearings will be held only after there has been adequate notice as described in the Public Notice section of this Citizen Participation Plan, including a legal notice in *The Press Tribune* (local newspaper) 30 days prior to the public hearing. Public hearings will usually be held in the evening at a time convenient to most residents, especially those who might benefit from the use of funds.

Public meetings may be held at the Roseville City Council Chambers, other City Hall locations, and the Public Library all of which are accessible by public transportation. Public meetings may be held at these locations; however, the final approval and adoption of the Annual Action Plan, Five-Year Strategic Plan, and CAPER will be conducted at the Roseville City Council Chambers in the Civic Center. During the Public Hearing process all of these locations are accessible to people with disabilities, and provisions will be made for people with disabilities when requests are made at least five working days prior to a hearing. Translators will be provided for people who do not speak English when requests are made at least five working days prior to a hearing.

V. PUBLIC ACCESS TO INFORMATION

As required by federal regulation, the City of Roseville will provide the public with reasonable and timely access to information and records relating to the data or content of the Consolidated Plan, as well as the proposed, actual, and past use of funds covered by this Citizen Participation Plan. The City will also provide reasonable public access to records about any uses of these funds during the previous five years.

Also, as required by federal regulation, the City will provide the public with reasonable and timely access to local meetings relating to the proposed or actual use of funds (such as City Council meetings, Planning Commission meetings, and other City committee and commission meetings, etc.)

A. Consolidated Plan Documents

Consolidated Plan documents include the Annual Action Plans, the Five-Year Consolidated Plan, and Consolidated Annual Performance Evaluation Report (CAPER) as well as Substantial Amendments to either the Annual Action Plan or the Five-Year Strategic Plan, Consolidated Annual Performance and Evaluation Reports, and the Citizen Participation Plan.

B. Availability of Consolidated Plan Documents

In the spirit of encouraging public participation, copies of Consolidated Plan documents will be provided to the public at no cost and within five days of a request. These materials will be available in a form accessible to persons with disabilities, when requested.

C. Location of Documents

Consolidated Plan documents will also be available at the following locations during their respective review periods:

- Housing Division Office (Civic Center. 311 Vernon Street; Phone: 916-774-5270)
- The City of Roseville's Housing Division website www.roseville.ca.us/housing

Copies of the final and draft versions of the documents are available at the Housing Division Office, located at 311 Vernon Street, Civic Center.

VI. TECHNICAL ASSISTANCE

City staff will work with organizations and individuals representative of low-income people who are interested in submitting a proposal to obtain funding for an activity. All potential applicants for funding are encouraged to contact City staff for technical assistance before completing a proposal form.

This technical assistance may include:

- Publishing instructions on how to fill out forms/applications;
- Conducting workshops to explain: (1) the process for submitting proposals and (2) federal and local requirements;
- Providing comments and advice on the telephone or in meetings; and
- Reviewing and commenting on draft proposals.

The City will also provide ongoing assistance to CDBG-funded agencies as needed to help them maintain their eligibility for full funding.

VII. COMMENT AND COMPLAINT PROCEDURES

The City of Roseville will provide a period of at least thirty (30) days to receive comments on the draft Consolidated Plan and on any Substantial Amendments. The 30-day period may start on the date the document is available to the public. The City must also provide public notice regarding the availability of documents and the dates of the 30-day comment period.

For performance reports, the City will provide at least fifteen (15) days to receive public comments.

The City will consider all comments received. The City will respond to all complaints, in writing, within fifteen (15) days. All comments and responses will be attached to each document.

VIII. ACCOMMODATION OF PERSONS WITH SPECIAL NEEDS

The City complies with the Americans with Disabilities Act, and will make accommodations for persons with special needs. Public meetings and the review of Consolidated Plan documents will be held at the City Council chambers or other Civic Center locations, and the Roseville Downtown Public Library, all of which are accessible to people with disabilities. Additional provisions including provision of documents in an accessible format will be made for people with disabilities when requests are made at least five working days prior to a hearing. Translators will be provided for people who do not speak English when requests are made at least five working days prior to a hearing.

IX. ANTI - DISPLACEMENT

If, as a result of a program activity, any residential displacement and relocation must occur, the City of Roseville ensures that it will develop an Anti-Displacement and Relocation Plan in connection with that project in accordance with federal regulations. Specifically, the City will comply with the anti-displacement and relocation requirements of the Uniform Relocation Act and the Housing and Community Development Act of 1974, as amended, and implementing regulations of 24 CFR Part 42.

X. EMERGENCY RESPONSE PROCEDURES

In response to a declared emergency, the City of Roseville may opt to use virtual public meetings or public hearings; shorter public comment periods; and/or alternative public noticing methods; provided these alternative measures are in response to the emergency and comply with the City's emergency response policies and procedures. If virtual public hearings are conducted, they will be publicly broadcast and will allow for questions and comments from citizens. Translations will be available with a five day notice prior to the hearing.

XI. GLOSSARY

Annual Action Plan: This document allocates one year's funding (entitlement and program income) to specific projects and activities for the CDBG program. It is submitted to HUD 45 days prior to the start of the City's fiscal year (no later than May 17th) and is developed in accordance with federal regulations (24 CFR Part 91).

Program Year: The "program year" chosen by the City of Roseville is July 1st through June 30th, which is the same as the City's fiscal year.

Citizen Participation Plan: This plan is prepared to facilitate and encourage public participation and involvement in the Consolidated Plan process and the City's CDBG program, especially by low-income persons. The plan identifies the public participation requirements as identified by federal regulations (24 CFR Part 91).

Community Development Block Grant (CDBG) Program: This is a federal grant program administered by the U.S. Department of Housing and Urban Development (HUD). The program allocates money to eligible cities and counties throughout the nation to assist low-income households and neighborhoods. The grant program may be used for such activities as housing rehabilitation, public services, and community development activities such as the construction or rehabilitation of community facilities and economic development.

Consolidated Annual Performance Evaluation Report (CAPER): This document reports on the progress in carrying out the Consolidated Plan and Annual Action Plan. The report is prepared annually by the City in accordance with federal regulations (24 CFR Part 91). It is due to HUD no later than 90 days after the end of the City's fiscal year (September 30th).

Consolidated Plan: This document serves as the City's application for CDBG funds and sets forth the priorities and strategies to address the needs of primarily low-income persons and areas in the City. It typically covers a five-year time period. It is submitted to HUD 45 days prior to the start of the City's fiscal year (no later than May 17th) and is developed in accordance with federal regulations (24 CFR Part 91).

Consolidated Plan Documents: These include the Consolidated Plan, the Annual Action Plan, and the Consolidated Annual Performance and Evaluation Report (CAPER).

Low-Income Households: These are households earning no more than 80 percent of the area median income. They are broken down into the following income designations

- **Extremely Low-Income:** Households with incomes no more than 30 percent of the area median family income, adjusted for household size.

- **Very Low-Income:** Households with incomes between 31 and 50 percent of the area median family income, adjusted for household size.
- **Low-Income:** Households with incomes between 51 and 80 percent of the area median family income, adjusted for household size.

Low-Income Neighborhood: In general, this is defined a census tract(s) or block group(s) where a minimum of 51 percent of the residents are from low-income households (not exceeding 80 percent of the area median family income). HUD may provide an exception to the 51% requirement for communities with few or no qualifying areas. “Exception Grantee” status may change each year, depending on HUD calculations of income estimates.

Median Family Income (MFI): HUD surveys major metropolitan areas annually to development an index of median family income by household size. Most CDBG-funded activities and programs must benefit primarily low-income households.